107TH CONGRESS 1ST SESSION

H. R. 1997

To amend the Uniformed and Overseas Citizens Absentee Voting Act to increase the ability of absent uniformed services voters and overseas voters to participate in elections for Federal office, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 24, 2001

Mrs. Maloney of New York (for herself and Mr. Reynolds) introduced the following bill; which was referred to the Committee on House Administration

A BILL

- To amend the Uniformed and Overseas Citizens Absentee Voting Act to increase the ability of absent uniformed services voters and overseas voters to participate in elections for Federal office, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 Be it enacted by the Senate and House of Representa-
 - 4 tives of the United States of America in Congress assembled,
 - 5 SECTION 1. SHORT TITLE.
 - 6 This Act may be cited as the "Uniformed and Over-
 - 7 seas Citizen Absentee Voting Reform Act of 2001".

1 SEC. 2. FINDINGS.

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- 2 (1) Some 3,000,000 to 6,000,000 American 3 citizens, including 576,000 Federal employees and 4 their overseas dependents in the armed services and 5 in other Federal agencies, live permanently or tem-6 porarily reside outside the 50 States and the District 7 of Colombia.
 - (2) Both the members of the armed services, their dependents, other employees of the Federal Government and their dependents, and the roughly 3,000,000 to 5,500,000 million other American citizens abroad make an inestimable contribution to the security, economic well-being, and cultural vitality of the United States.
 - (3) Although great progress has been made in recent decades in assuring that these citizens have the chance to participate fully in our democratic process, the national elections of November 2000 revealed grave shortcomings in our system, with nearly 40 percent of overseas ballots rejected in one State alone.
 - (4) Moreover, during these elections it became apparent that timely information about the numbers of American citizens seeking to vote and voting from abroad, information which is essential to measure

1	the effectiveness of our overseas voting system, is
2	not currently provided by the States.
3	SEC. 3. SIMPLIFICATION OF VOTER REGISTRATION AND AB-
4	SENTEE BALLOT APPLICATION PROCEDURES
5	FOR ABSENT UNIFORMED SERVICES AND
6	OVERSEAS VOTERS.
7	(a) Requiring States To Accept Official Form
8	FOR SIMULTANEOUS VOTER REGISTRATION AND ABSEN-
9	TEE BALLOT APPLICATION; DEADLINE FOR PROVIDING
10	Absentee Ballot.—
11	(1) In general.—Section 102 of the Uni-
12	formed and Overseas Citizens Absentee Voting Act
13	(42 U.S.C. 1973ff-1) is amended—
14	(A) by amending paragraph (2) to read as
15	follows:
16	"(2) accept and process, with respect to any
17	election for Federal office, any otherwise valid voter
18	registration application and absentee ballot applica-
19	tion from an absent uniformed services voter or
20	overseas voter, if the application is received by the
21	appropriate State election official not less than 30
22	days before the election;";
23	(B) by striking the period at the end of
24	paragraph (3) and inserting a semicolon; and

1	(C) by adding at the end the following new
2	paragraphs:
3	"(4) use the official post card form (prescribed
4	under section 101) for simultaneous voter registra-
5	tion application and absentee ballot application; and
6	"(5) transmit the absentee ballot for an election
7	to each absent uniformed services voter and overseas
8	voter who is registered with respect to the election
9	as soon as practicable after the voter is registered,
10	but in no case later than the 45th day preceding the
11	election (if the voter is registered as of such day).".
12	(2) Conforming amendments.—Section
13	101(b)(2) of such Act (42 U.S.C. $1973ff(b)(2)$ is
14	amended by striking "as recommended in section
15	104" and inserting "as required under section
16	102(4)".
17	(b) Use of Single Application for All Subse-
18	QUENT ELECTIONS.—Section 104 of such Act (42 U.S.C.
19	1973ff–3) is amended to read as follows:
20	"SEC. 104. USE OF SINGLE APPLICATION FOR ALL SUBSE-
21	QUENT ELECTIONS.
22	"(a) In General.—If a State accepts and processes
23	an official post card form (prescribed under section 101)
24	submitted by an absent uniformed services voter or over-
25	seas voter for simultaneous voter registration and absen-

- 1 tee ballot application (in accordance with section
- 2 102(4))—
- 3 "(1) the voter shall be deemed to have sub-
- 4 mitted an absentee ballot application for each subse-
- 5 quent election for Federal office held in the State;
- 6 and
- 7 "(2) the State shall provide an absentee ballot
- 8 to the voter for each subsequent election for Federal
- 9 office held in the State (in accordance with the dead-
- line required under section 102(a)(5)).
- 11 "(b) Exception for Voters Changing Registra-
- 12 TION.—Subsection (a) shall not apply with respect to a
- 13 voter registered to vote in a State for any election held
- 14 after the voter notifies the State that the voter no longer
- 15 wishes to be registered to vote in the State or after the
- 16 State determines that the voter has registered to vote in
- 17 another State.
- 18 "(c) No Effect on Voter Removal Programs.—
- 19 Nothing in this section may be construed to prevent a
- 20 State from removing any voter from the rolls of registered
- 21 voters in the State under any program or method per-
- 22 mitted under section 8 of the National Voter Registration
- 23 Act of 1993.".

1	SEC. 4. REMOVING BARRIERS TO ACCEPTANCE OF COM-
2	PLETED BALLOTS.
3	Section 102 of the Uniformed and Overseas Citizens
4	Absentee Voting Act (42 U.S.C. 1973ff-1) is amended—
5	(1) by inserting "(a) In General.—" before
6	"Each State"; and
7	(2) by adding at the end the following new sub-
8	section:
9	"(b) Special Requirements Regarding Accept-
10	ANCE OF COMPLETED BALLOTS.—
11	"(1) Mandatory minimum period for ac-
12	CEPTANCE OF ABSENTEE BALLOT AFTER DATE OF
13	ELECTION.—Notwithstanding any other provision of
14	law, a State may not refuse to count an absentee
15	ballot submitted in an election for Federal office by
16	an absent uniformed services voter or overseas voter
17	on the grounds that the ballot was not submitted in
18	a timely manner if—
19	"(A) the ballot is received by the State not
20	later than 14 days after the date of the elec-
21	tion;
22	"(B) the ballot is signed and dated by the
23	voter; and
24	"(C) the date provided by the voter on the
25	ballot is not later than the day before the date
26	of the election.

1	"(2) Prohibiting refusal of ballot for
2	LACK OF POSTMARK.—A State may not refuse to
3	count an absentee ballot submitted in an election for
4	Federal office by an absent uniformed services voter
5	or overseas voter on the grounds that the ballot or
6	the envelope in which the ballot is submitted lacks
7	a postmark if the ballot is signed and dated by the
8	voter and a witness within the deadline applicable
9	under State law for the submission of the ballot
10	(taking into account the requirements of paragraph
11	(1)).".
12	SEC. 5. OTHER REQUIREMENTS TO PROMOTE PARTICIPA-
13	TION OF OVERSEAS AND ABSENT UNI-
13 14	TION OF OVERSEAS AND ABSENT UNI- FORMED SERVICES VOTERS.
14	FORMED SERVICES VOTERS.
14 15 16	FORMED SERVICES VOTERS. Section 102 of the Uniformed and Overseas Citizens
14 15 16	FORMED SERVICES VOTERS. Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff–1), as amended
14 15 16 17	FORMED SERVICES VOTERS. Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff–1), as amended by section 4, is amended by adding at the end the fol-
14 15 16 17	FORMED SERVICES VOTERS. Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff–1), as amended by section 4, is amended by adding at the end the fol- lowing new subsection:
14 15 16 17 18	FORMED SERVICES VOTERS. Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff–1), as amended by section 4, is amended by adding at the end the fol- lowing new subsection: "(c) OTHER REQUIREMENTS AND PROHIBITIONS.—
14 15 16 17 18 19 20	FORMED SERVICES VOTERS. Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff–1), as amended by section 4, is amended by adding at the end the fol- lowing new subsection: "(c) OTHER REQUIREMENTS AND PROHIBITIONS.— "(1) RESPONSE TO SUBMITTED MATERIALS.—
14 15 16 17 18 19 20 21	FORMED SERVICES VOTERS. Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff–1), as amended by section 4, is amended by adding at the end the fol- lowing new subsection: "(c) Other Requirements and Prohibitions.— "(1) Response to Submitted Materials.— "(A) Applications for Voter Registra-

1	registration application or an absentee ballot re-
2	quest, the State—
3	"(i) shall immediately notify the voter
4	as to whether or not the State has ap-
5	proved the application or request; and
6	"(ii) if the State rejects the applica-
7	tion or request, shall provide the voter with
8	the reasons for the rejection.
9	"(B) Absentee Ballots.—With respect
10	to each absent uniformed services voter and
11	each overseas voter who submits a completed
12	absentee ballot, the State—
13	"(i) shall immediately notify the voter
14	as to whether or not the State has received
15	the ballot; and
16	"(ii) if the State refuses to accept the
17	ballot, shall provide the voter with the rea-
18	sons for refusal.
19	"(2) Use of facsimile machines and inter-
20	NET.—Each State shall make voter registration ap-
21	plications, absentee ballot requests, and absentee
22	ballots available to absent uniformed services voters
23	and overseas voters through the use of facsimile ma-
24	chines and the Internet, and shall permit such voters
25	to transmit completed applications and requests to

the State through the use of such machines and the Internet. Nothing in this paragraph may be construed to prohibit a State from accepting completed absentee ballots from absent uniformed services voters and overseas voters through the use of facsimile machines.

"(3) Prohibiting notarization require-Ments.—A State may not refuse to accept any voter registration application, absentee ballot request, or absentee ballot submitted by an absent uniformed services voter or overseas voter on the grounds that the document involved is not notarized.

"(4) Compilation of statistics.—

"(A) IN GENERAL.—For each election for Federal office held in the State, each State shall compile and publish the following information with respect to absent uniformed services voters and overseas voters:

- "(i) The number of voter registration applications received from each such group of voters, together with the number of such applications which were rejected by the State and the reasons for rejection.
- "(ii) The number of absentee ballots sent to each such group of voters.

1 "(iii) The number of completed absen2 tee ballots submitted by each such group of
3 voters, together with the number of such
4 ballots which were rejected by the State
5 and the reasons for rejection.

"(B) BREAKDOWN BY LOCAL JURISDIC-TION AND OVERSEAS LOCATION.—In compiling and publishing the information described in subparagraph (A), the State shall break down each category of such information by county (or other appropriate local election district) and by the locations to which and from which the materials described in such subparagraph were transmitted and received.

"(C) Transmission to presidential designee at such time and in such manner as the Presidential designee may require to prepare the report described in section 102(6)."

23 SEC. 6. ADDITIONAL DUTIES OF PRESIDENTIAL DESIGNEE.

24 (a) EDUCATING ELECTION OFFICIALS ON RESPON-25 SIBILITIES UNDER ACT.—Section 101(b)(1) of the Uni-

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1	formed and Overseas Citizens Absentee Voting Act (42
2	U.S.C. 1973ff(b)(1)) is amended by striking the semicolon
3	at the end and inserting the following: ", and ensuring
4	that such officials are aware of the requirements of this
5	Act;".
6	(b) Development of Standard Oath for Use
7	WITH MATERIALS.—
8	(1) IN GENERAL.—Section 101(b) of such Act
9	(42 U.S.C. 1973ff(b)) is amended—
10	(A) by striking "and" at the end of para-
11	graph (5);
12	(B) by striking the period at the end of
13	paragraph (6) and inserting "; and; and
14	(C) by adding at the end the following new
15	paragraph:
16	"(7) prescribe a standard oath for use with any
17	document under this title affirming that a material
18	misstatement of fact in the completion of such a
19	document may constitute grounds for a conviction
20	for perjury.".
21	(2) Requiring states to use standard
22	OATH.—Section 102(b) of such Act (42 U.S.C.
23	1973ff-1(b)), as amended by section 3(a), is further
24	amended—

1	(A) by striking "and" at the end of para-
2	graph (4);
3	(B) by striking the period at the end of
4	paragraph (5) and inserting "; and; and
5	(C) by adding at the end the following new
6	paragraph:
7	"(6) if the State requires an oath or affirmation
8	to accompany any document under this title, use the
9	standard oath prescribed by the Presidential des-
10	ignee under section 101(b)(7).".
11	(c) Transmission of Federal Write-In Absen-
12	TEE BALLOT THROUGH FACSIMILE MACHINES AND
13	Internet.—Section 103 of such Act (42 U.S.C. 1973ff-
14	2) is amended—
15	(1) by redesignating subsections (b) through (f)
16	as subsections (c) through (g); and
17	(2) by inserting after subsection (a) the fol-
18	lowing new subsection:
19	"(b) Transmission of Ballot Through Fac-
20	SIMILE MACHINES AND INTERNET.—The Presidential
21	designee shall make the Federal write-in absentee ballot
22	and the application for such a ballot available to overseas
23	voters through the use of facsimile machines and the
24	Internet, and shall permit such voters to transmit com-
25	pleted applications for such a ballot to the Presidential

- 1 designee through the use of such machines and the Inter-
- 2 net.".
- 3 (d) Providing Breakdown Between Overseas
- 4 Voters and Absent Uniformed Services Voters in
- 5 STATISTICAL ANALYSIS OF VOTER PARTICIPATION.—Sec-
- 6 tion 101(b)(6) of such Act (42 U.S.C. 1973ff(b)(6)) is
- 7 amended by inserting after "participation" the following:
- 8 "(listed separately for overseas voters and absent uni-
- 9 formed services voters)".
- 10 SEC. 7. GRANTING PROTECTIONS GIVEN TO ABSENT UNI-
- 11 FORMED SERVICES VOTERS TO RECENTLY
- 12 SEPARATED UNIFORMED SERVICES VOTERS.
- 13 The Uniformed and Overseas Citizens Absentee Vot-
- 14 ing Act (42 U.S.C. 1973ff et seq.) is amended by inserting
- 15 after section 104 the following new section:
- 16 "SEC. 104A. COVERAGE OF RECENTLY SEPARATED UNI-
- 17 FORMED SERVICES VOTERS.
- 18 "(a) IN GENERAL.—For purposes of this Act, an in-
- 19 dividual who is a separated uniformed services voter (or
- 20 the spouse or dependent of such an individual) shall be
- 21 treated in the same manner as an absent uniformed serv-
- 22 ices voter with respect to any election occurring during
- 23 the 60-day period which begins on the date the individual
- 24 becomes a separated uniformed services voter.

1	"(b) Separated Uniformed Services Voter De-
2	FINED.—
3	"(1) In general.—In this section, the term
4	'separated uniformed services voter' means an indi-
5	vidual who—
6	"(A) is separated from the uniformed serv-
7	ices;
8	"(B) was a uniformed services voter imme-
9	diately prior to separation;
10	"(C) presents to an appropriate election of-
11	ficial Department of Defense Form 214 show-
12	ing that the individual meets the requirements
13	of subparagraphs (A) and (B) (or any other of-
14	ficial proof of meeting such requirements); and
15	"(D) is otherwise qualified to vote with re-
16	spect to the election involved.
17	"(2) Uniformed services voter.—In para-
18	graph (1), the term 'uniformed services voter'
19	means—
20	"(A) a member of a uniformed service on
21	active duty; or
22	"(B) a member of the merchant marine"

SEC. 8. FINANCIAL ASSISTANCE TO STATES FOR COSTS OF

- 2 **COMPLIANCE.**
- 3 (a) In General.—The Presidential designee under
- 4 the Uniformed and Overseas Citizens Absentee Voting Act
- 5 shall make a payment to each eligible State for carrying
- 6 out activities to comply with the requirements of such Act,
- 7 including the amendments made to such Act by this Act.
- 8 (b) Eligibility.—A State is eligible to receive a pay-
- 9 ment under this section if it submits to the Presidential
- 10 designee (at such time and in such form as the Presi-
- 11 dential designee may require) an application containing
- 12 such information and assurances as the Presidential des-
- 13 ignee may require.
- 14 (c) Authorization of Appropriations.—There
- 15 are authorized to be appropriated for the first fiscal year
- 16 which begins after the date of the enactment of this Act
- 17 such sums as may be necessary to carry out this section,
- 18 to remain available until expended.
- 19 SEC. 9. EFFECTIVE DATE.
- The amendments made by sections 3, 4, 5, 6, and
- 21 7 shall apply with respect to elections occurring after the
- 22 date of the enactment of this Act.

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